

Division of Building Safety

Analyst: Milstead

Historical Summary

OPERATING BUDGET	FY 2005 Total App	FY 2005 Actual	FY 2006 Approp	FY 2007 Request	FY 2007 Gov Rec
BY PROGRAM					
Administration	701,600	624,600	0	0	0
Building Safety	10,276,300	9,479,600	11,476,400	13,424,300	12,988,500
Total:	10,977,900	10,104,200	11,476,400	13,424,300	12,988,500
BY FUND CATEGORY					
Dedicated	10,826,000	10,002,500	11,351,400	13,299,600	12,865,200
Federal	151,900	101,700	125,000	124,700	123,300
Total:	10,977,900	10,104,200	11,476,400	13,424,300	12,988,500
Percent Change:		(8.0%)	13.6%	17.0%	13.2%
BY OBJECT OF EXPENDITURE					
Personnel Costs	7,689,900	7,101,900	8,421,400	9,391,900	9,023,700
Operating Expenditures	2,537,500	2,052,900	2,544,800	3,680,200	3,678,700
Capital Outlay	750,500	949,400	510,200	352,200	286,100
Total:	10,977,900	10,104,200	11,476,400	13,424,300	12,988,500
Full-Time Positions (FTP)	132.10	132.10	140.10	156.10	153.10

Division Description

The Division of Building Safety has consisted of two budgeted programs: Administration and Building Safety. However, beginning in FY 2006 the Administration Program will be included in the Building Safety Program resulting in a single budgeted program.

The Building Safety function includes the following bureaus: Building, Electrical, Logging & Industrial Safety, Plumbing, Public Works Contractor Licensing, and Heating, Ventilation & Air Conditioning.

The Building Bureau provides minimum levels of building, fire, and life safety for Idaho citizens by administering various building code programs involving the construction of state facilities, schools, prefabricated structures, and manufactured homes. Activities include plan checking, site inspections, in-plant inspections of manufactured homes and prefabricated structures, HUD dealer lot manufactured home inspections, consumer records audits and complaint inspections. The Bureau also administers programs that develop, promote, implement and enforce energy codes for commercial and residential buildings.

The Electrical Bureau licenses all electricians and contractors, registers apprentices, issues permits, and reviews plans and inspects all electrical installations to ensure code compliance.

The Logging and Industrial Safety Bureau has a dual mission. The Industrial Safety Section inspects state facilities and school districts to ensure safe working conditions, and manages the statewide boiler safety program. This section also houses the new self-supporting elevator safety program. The Logging Safety Section exists to reduce the frequency and severity of accidents in the logging industry by conducting first aid safety classes and on-the-job safety meetings for loggers, providing safety training for management, and inspecting of on-going logging operations. The safety programs are funded by transfers from the Industrial Commission.

The Plumbing Bureau licenses plumbers and contractors, registers apprentices, issues permits, conducts inspections, and approves plans.

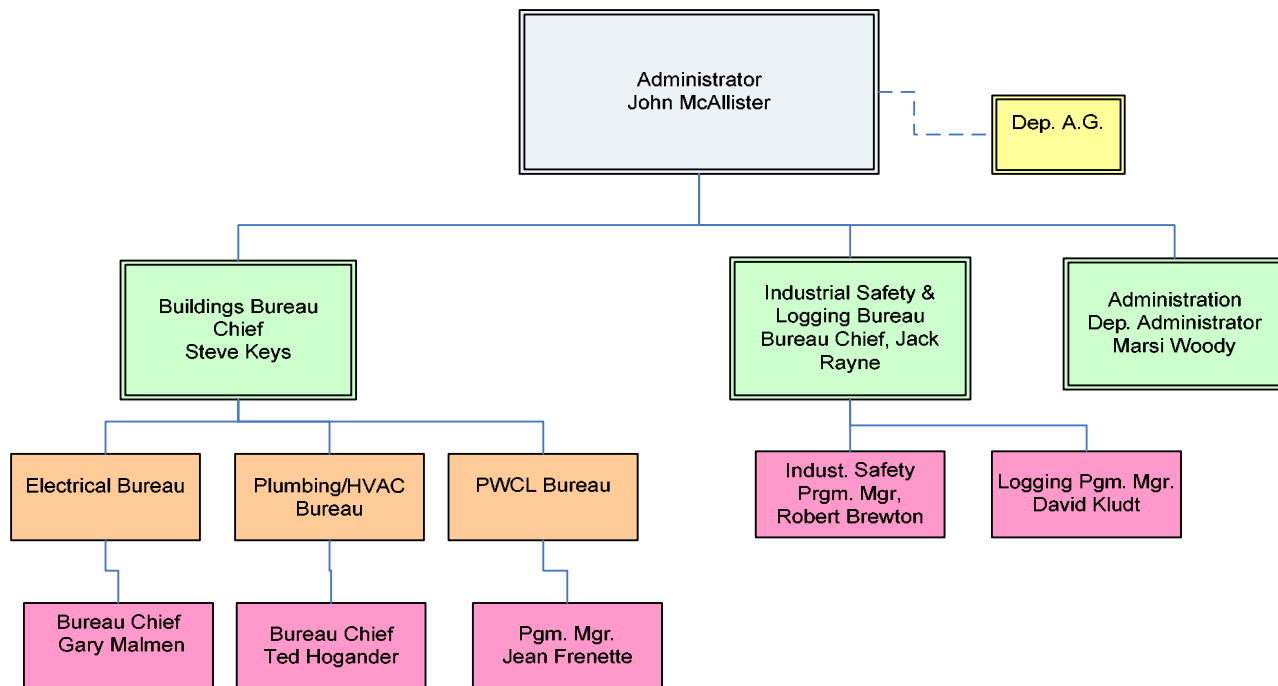
The Heating, Ventilation & Air Conditioning Bureau was created by the 2003 Legislature (SB1133). This bureau establishes qualifications and issues certificates of competency for HVAC installers. Division staff conducts inspections of HVAC systems across the state.

Division of Building Safety

Agency Profile

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Organizational Chart



Sources/Uses of Funds

FY 06 App.

Electrical Fund (229-01): Fees from electrical contractor licenses. Used to administer the Electrical Bureau.	\$4,012,400
Building Fund (229-02): Fees for inspections and plan reviews of HUD manufactured homes, commercial modular structures, state buildings and schools.	\$1,086,600
Plumbing Fund (229-03): Plumbing license fees. These are used to administer the Plumbing Bureau.	\$2,776,300
Manufactured Housing (229-04): License fees charged to manufactured home manufacturer and dealers.	\$86,200
Public Works Contractors Licensing (229-07): Fees generated from licenses issued to contractors, builders, sub-contractors and others doing public works construction.	\$645,800
HVAC Fund (229-08): From fees charged for examinations and for certificates of competency for HVAC contractors and journeymen.	\$1,328,900
Misc. Rev./Industrial Safety (349-10): All revenue derived from the Industrial Commission's Compensation program. Inspects state facilities, school district facilities, and by request county and city facilities to ensure safe working conditions.	\$661,500
Misc. Rev./Logging (349-11): All revenue derived from the Industrial Commission's Compensation program. Promotes safety awareness among the state's logging industry.	\$439,400
Energy Program (349-17): Revenue from the Northwest Energy Efficiency Alliance is used as match for grants from the U.S. Department of Energy to finance programs implementing energy codes for commercial and residential buildings.	\$50,900
Federal Grant (348-00): Receives moneys from the U.S. Department of Housing and Urban Development. Used to respond to consumer complaints and perform records review of HUD Manufactured Home Manufacturers.	\$125,000
Other Funds (Elevator Safety Code 229-14; NCSBCS 349-15): Monies derived from elevator inspection fees (229-14) and from the Institute for Building Technology and Service to fulfill HUD monitoring requirements.	\$263,400
	\$11,476,400

Division of Building Safety

Agency Profile

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Selected Measures

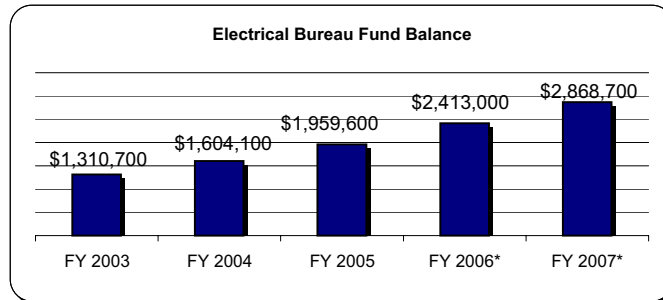
Fiscal Year	FY 2002	FY2003	FY 2004	FY 2005
1 Electrical Bureau				
Permits issued for electrical work	32,027	34,981	36,947	42,351
Licenses issued	8,944	8,855	9,576	10,199
Apprentice/trainee registrations	2,612	2,628	2,853	3,012
Installations checked	60,468	67,600	71,404	74,144
2 Building Bureau				
Building plans checked	320	325	346	402
Inspections for Building/Energy Code	1,919	1,844	1,903	1,242
In-plant inspections of manufctd. homes	6,941	6,800	6,467	6,514
HUD/State manufctd. homes inspects.	667	786	573	473
Manufctd. housing dealer licenses	550	505	436	400
3 Plumbing Bureau				
Inspections performed w/in 12 hours	100,213	69,357	55,701	61,554
Plumbing licenses issued	3,602	3,796	3,779	3,926
Apprentices registered	725	653	727	853
Plans reviewed/approved w/in 5-days	174	171	210	173
4 Public Works Contractor Board				
PWC licenses issued	2,675	2,800	2,496	1,809
5 HVAC Bureau*				
Permits issued	0	0	0	3,264
Inspections conducted	0	0	0	3,628
Licenses issued	0	0	0	4,852
Apprentices registered/monitored	0	0	0	430
6 Industrial Safety Program				
Public bldg. safety inspections	13,651	9,049	9,049	6,704
Elevator inspections	366	254	125	271
Logging operations inspections	794	783	826	848
Logging first-aid class participants	1,754	2,036	1,892	1,979

* The HVAC Bureau began licensing and inspection operations in FY 2005.

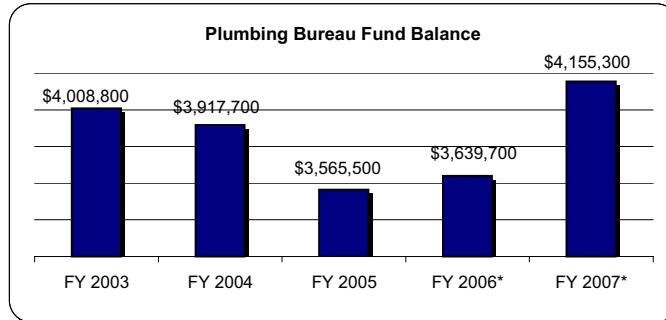
Division of Building Safety Agency Profile

Analyst: Milstead

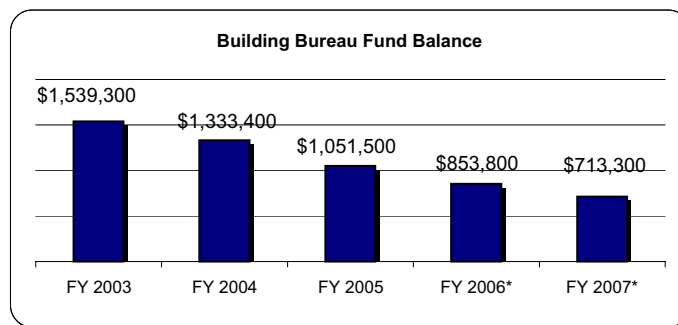
Electrical Bureau		
FY 2005 Actual Revenue		
Source	Amount	Percentage
Inspection Fees	\$ 3,314,900	77%
Licenses	\$ 280,400	7%
All Other	\$ 691,700	16%
TOTAL	\$ 4,287,000	100%



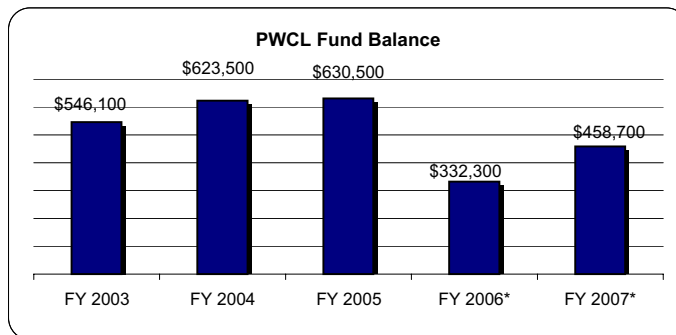
Plumbing Bureau		
FY 2005 Actual Revenue		
Source	Amount	Percentage
Inspection Fees	\$ 2,775,800	92%
Licenses	\$ 141,600	5%
All Other	\$ 97,300	1%
TOTAL	\$ 3,014,700	100%



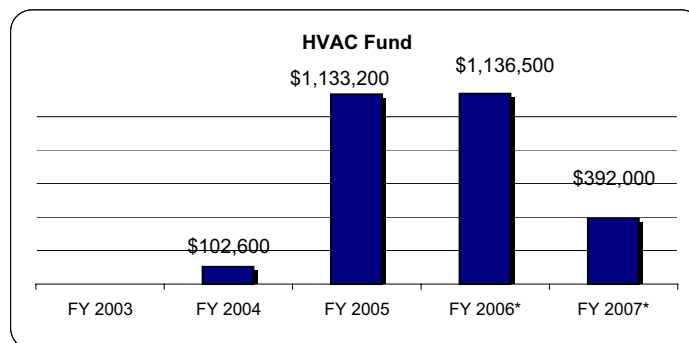
Building Bureau		
FY 2005 Actual Revenue		
Source	Amount	Percentage
Inspection Fees	\$ 375,000	60%
Tech. Services	\$ 241,200	38%
All Other	\$ 13,500	2%
TOTAL	\$ 629,700	100%



Public Works Contractor Licensing		
FY 2005 Actual Revenue		
Source	Amount	Percentage
Licenses	\$ 300,800	99%
All Other	\$ 9,000	1%
TOTAL	\$ 309,800	100%



HVAC Fund		
FY 2005 Actual Revenue		
Source	Amount	Percentage
Inspection Fees	\$ 354,500	22%
Licenses	\$ 427,100	27%
All Other	\$ 802,930	51%
TOTAL	\$ 1,584,530	100%



*FY06 and FY07 ending balances are estimated.

Division of Building Safety

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Comparative Summary

Decision Unit	Agency Request			Governor's Rec		
	FTP	General	Total	FTP	General	Total
FY 2006 Original Appropriation	140.10	0	11,476,400	140.10	0	11,476,400
HB 395 One-time 1% Salary Increase	0.00	0	66,300	0.00	0	66,300
1. Overtime Pay	0.00	0	160,100	0.00	0	106,800
2. Inspector/Clerical Positions	8.00	0	377,900	8.00	0	377,900
3. Salary Adjustments	0.00	0	101,100	0.00	0	0
4. Fuel Cost	0.00	0	214,200	0.00	0	214,200
5. Financial Specialist	1.00	0	35,000	0.00	0	0
Omnibus CEC Supplemental	0.00	0	0	0.00	0	87,700
FY 2006 Total Appropriation	149.10	0	12,431,000	148.10	0	12,329,300
Removal of One-Time Expenditures	0.00	0	(1,196,600)	0.00	0	(1,136,800)
Fund Adjustments	0.00	0	0	0.00	0	0
FY 2007 Base	149.10	0	11,234,400	148.10	0	11,192,500
Benefit Costs	0.00	0	110,700	0.00	0	(165,900)
Inflationary Adjustments	0.00	0	32,000	0.00	0	32,000
Replacement Items	0.00	0	204,000	0.00	0	204,000
Statewide Cost Allocation	0.00	0	9,900	0.00	0	9,900
Annualization of Supplementals	0.00	0	397,700	0.00	0	229,300
Change in Employee Compensation	0.00	0	78,500	0.00	0	140,200
Nondiscretionary Adjustments	0.00	0	17,200	0.00	0	17,200
FY 2007 Program Maintenance	149.10	0	12,084,400	148.10	0	11,659,200
1. Inspector FTPs	3.00	0	258,800	3.00	0	257,300
2. Office Specialist	1.00	0	45,000	1.00	0	45,000
3. Licensing/Permitting Software	0.00	0	800,000	0.00	0	800,000
4. Additional Investigators	3.00	0	236,100	0.00	0	163,600
5. Financial Specialist Senior	0.00	0	0	1.00	0	63,400
FY 2007 Total	156.10	0	13,424,300	153.10	0	12,988,500
Change from Original Appropriation	16.00	0	1,947,900	13.00	0	1,512,100
% Change from Original Appropriation			17.0%			13.2%

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Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
FY 2006 Original Appropriation	140.10	0	11,351,400	125,000	11,476,400

HB 395 One-time 1% Salary Increase

Reflects a one-time 1% Change in Employee Compensation (CEC) increase.

Agency Request	0.00	0	65,700	600	66,300
Governor's Recommendation	0.00	0	65,700	600	66,300

1. Overtime Pay

The Division requests \$160,100 in dedicated fund spending authority for overtime pay. The agency states it experienced a 17% increase in the number of permits handled this past fiscal year. Each permit requires inspection time and demand continues to grow. This request is to cover overtime costs that have been incurred as well as projected through the fiscal year.

Agency Request	0.00	0	160,100	0	160,100
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The Governor recommends providing funding for overtime costs that have been incurred as well as projected overtime that will continue until additional qualified staff can be fielded.

Governor's Recommendation	0.00	0	106,800	0	106,800
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2. Inspector/Clerical Positions

The agency requests 8.00 FTP and \$377,900 (dedicated funds) to meet the growth in demand for inspection services. This request would allow the Division to hire 8 of the 15 additional positions requested in the FY 2007 budget. This Supplemental request includes 4 Plumbing/HVAC and 2 Electrical inspectors. In addition, the Division would hire 2 additional clerical support staff. This Supplemental would mitigate overtime costs that would otherwise be incurred.

Agency Request	8.00	0	377,900	0	377,900
Governor's Recommendation	8.00	0	377,900	0	377,900

3. Salary Adjustments

The Division requests \$101,100 in dedicated fund spending authority to address salary matters. The agency states that both inspection and clerical staff are shouldering increasing responsibilities in that staff are being asked to become expert in criteria for multiple bureaus. In meeting the expectation of a "one-stop shop", the Division states it has demonstrated agency-wide savings as a result. The Division states it has already lost valuable competent employees as a result of not addressing this situation through salaries.

Agency Request	0.00	0	101,100	0	101,100
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Not recommended by the Governor.

Governor's Recommendation	0.00	0	0	0	0
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4. Fuel Cost

This request of \$214,200 in dedicated funds reflects escalating fuel costs incurred by the Division's inspectors.

Agency Request	0.00	0	214,200	0	214,200
Governor's Recommendation	0.00	0	214,200	0	214,200

5. Financial Specialist

The agency requests 1.0 FTP and \$35,000 in dedicated fund spending authority for a Financial Specialist. The Division believes this position is necessary due to its ongoing reorganization and to enhance accountability standards and to better monitor agency performance.

Agency Request	1.00	0	35,000	0	35,000
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Not recommended by the Governor in FY 2006. [Analyst Note: See FY 2007 line item related to this request].

Governor's Recommendation	0.00	0	0	0	0
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Division of Building Safety

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Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
Omnibus CEC Supplemental					
Agency Request	0.00	0	0	0	0
<i>The Governor's FY 2007 recommendation is a 3% ongoing increase in employee compensation (CEC), based on merit, to commence in FY 2006 with the January 29 pay period. This will allow agencies to fund employee compensation increases for ten pay periods prior to the end of the current fiscal year. Funding for the remaining 16 pay periods is provided in the FY 2007 CEC.</i>					
Governor's Recommendation	0.00	0	87,500	200	87,700
FY 2006 Total Appropriation					
Agency Request	149.10	0	12,305,400	125,600	12,431,000
Governor's Recommendation	148.10	0	12,203,500	125,800	12,329,300
Removal of One-Time Expenditures					
Removes funding providing for HB395, the 27th pay period, and other one-time items.					
Agency Request	0.00	0	(1,191,400)	(5,200)	(1,196,600)
Governor's Recommendation	0.00	0	(1,131,600)	(5,200)	(1,136,800)
Fund Adjustments					
Reflects adjustments to align expenditures with appropriate fund sources. These adjustments net to zero.					
Agency Request	0.00	0	0	0	0
Governor's Recommendation	0.00	0	0	0	0
FY 2007 Base					
Agency Request	149.10	0	11,114,000	120,400	11,234,400
Governor's Recommendation	148.10	0	11,071,900	120,600	11,192,500
Benefit Costs					
Includes the employer-paid portion of estimated changes in employee benefit costs. The two biggest factors are health insurance rates and retirement rates. Health insurance is projected to increase by 6.1% or \$436 per position. Retirement rates are scheduled to increase by 5.9% from 10.39% to 11% of salary for regular employees and by 5.7% from 10.73% to 11.34% of salary for police and firefighters. Other benefit changes include minor adjustments in unemployment insurance rates and workers compensation rates.					
Agency Request	0.00	0	109,800	900	110,700
<i>Removes the PERSI rate increase and changes benefit costs to reflect a 3.5% or \$250 per FTP increase in health insurance costs. However, the change in health insurance providers, from Blue Shield to Blue Cross, has created a one-time opportunity to use unexpended reserves from the previous contract. This decision unit provides for a health insurance premium reduction equal to two month's premiums for both the employer and employee. Finally, a life insurance holiday is included equal to seven month's premium for the employer's share only.</i>					
Governor's Recommendation	0.00	0	(164,400)	(1,500)	(165,900)
Inflationary Adjustments					
Includes a general inflationary increase of 1.9% in operating expenditures.					
Agency Request	0.00	0	31,000	1,000	32,000
<i>Recommended.</i>					
Governor's Recommendation	0.00	0	31,000	1,000	32,000

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Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
Replacement Items					
Includes the following replacement items: \$108,000 in dedicated funds for 5 vehicles exceeding 120,000 miles (the vehicles will average an estimated 131,200 miles at time of replacement) and \$96,000 to replace the phone system at headquarters (system originally purchased in 1997 and can no longer be upgraded or expanded).					
Agency Request	0.00	0	202,200	1,800	204,000
<i>Recommended.</i>					
Governor's Recommendation	0.00	0	202,200	1,800	204,000
Statewide Cost Allocation					
The Statewide Cost Allocation Plan assesses state agencies for their actual use of Attorney General, State Controller and State Treasurer services and includes changes in property and casualty insurance premiums. This decision unit also includes changes in fees charged for legislative audits and changes in the cost of office space leased to state agencies by the Department of Administration.					
Agency Request	0.00	0	9,800	100	9,900
<i>Recommended.</i>					
Governor's Recommendation	0.00	0	9,800	100	9,900
Annualization of Supplementals					
This reflects the following annualization of requested FY 2006 Supplementals: \$229,300 (dedicated funds) for the requested 8.0 FTP; \$139,900 (dedicated funds) to annualize the requested salary adjustment; \$28,500 (dedicated funds) to annualize the Financial Specialist position.					
Agency Request	0.00	0	397,700	0	397,700
<i>Reflects annualized funding for the Supplemental request for new inspectors and clerical positions.</i>					
Governor's Recommendation	0.00	0	229,300	0	229,300
Change in Employee Compensation					
Calculated cost of a 1% salary increase for permanent and group positions.					
Agency Request	0.00	0	78,300	200	78,500
<i>Provides funding for the remaining 16 pay periods to annualize the 3% ongoing change in employee compensation recommended in the omnibus CEC supplemental.</i>					
Governor's Recommendation	0.00	0	139,800	400	140,200
Nondiscretionary Adjustments					
Reflects the annual 3% increase in headquarters lease.					
Agency Request	0.00	0	16,900	300	17,200
Governor's Recommendation	0.00	0	16,900	300	17,200
FY 2007 Program Maintenance					
Agency Request	149.10	0	11,959,700	124,700	12,084,400
Governor's Recommendation	148.10	0	11,536,500	122,700	11,659,200

1. Inspector FTPs

The Division requests 3.0 FTP (inspector positions) and \$258,800 in dedicated fund spending authority. The Division states that over the past year there has been a continuation in increased number of permits associated with new construction and the related inspections. The past year saw a 17% increase in permits. The agency states it is becoming increasingly difficult to maintain inspections on a timely basis. This request is for 2 HVAC inspectors and 1 Electrical inspector.

Agency Request	3.00	0	258,800	0	258,800
<i>Recommended.</i>					
Governor's Recommendation	3.00	0	257,300	0	257,300

Division of Building Safety

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Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
2. Office Specialist					
The Division requests 1.0 FTP (office specialist) and \$45,000 in dedicated fund spending authority. This request is made in light of the growth in permits noted in the previous line item request. This position will be funded by the Electrical, Plumbing and HVAC bureaus for licensing and permitting clerical support.					
Agency Request	1.00	0	45,000	0	45,000
<i>Recommended.</i>					
Governor's Recommendation	1.00	0	45,000	0	45,000
3. Licensing/Permitting Software					
The Division requests \$800,000 (dedicated funds) to purchase commercial off-the-shelf software to license, permit, inspect and track plan reviews on-line. The agency states its current in-house system has not met expectations and needs to be replaced with a more efficient, more robust software package that will allow on-line license renewals, permit purchases and inspection requests. This will also allow on-line look-ups for permits in progress, history of permits and licensed contractors. The division believes it will see savings in clerical staff and inspector resources. Additionally, the public, contractors and homeowners will be able to track permits on-line without interaction with clerical staff or inspectors.					
Agency Request	0.00	0	800,000	0	800,000
<i>Recommended.</i>					
Governor's Recommendation	0.00	0	800,000	0	800,000
4. Additional Investigators					
The Division requests 3.0 FTP investigators and \$236,1000 in dedicated fund spending authority to better address and investigate issues of unlicensed work. The agency states that compliance is a major concern throughout the state and that this request will help address this on-going problem.					
Agency Request	3.00	0	236,100	0	236,100
<i>The Governor recommends seasonal funding for compliance officers. Compliance continues to be a major concern throughout the State. Every time an unlicensed person works without a permit the safety of Idaho citizens is endangered. These positions would be dedicated to enforcing compliance with Idaho licensing requirements.</i>					
Governor's Recommendation	0.00	0	163,600	0	163,600
5. Financial Specialist Senior					
Agency Request	0.00	0	0	0	0
<i>The Governor recommends funding for 1.0 FTP for a financial specialist senior. Due to a reorganization, and the continued growth in reporting requirements the current financial staff is unable to maintain enhanced accountability standards and monitor agency performance. [NOTE: The agency requested this position as an FY 2006 Supplemental. The Governor did not recommend the post for FY 2006 but does recommend it for FY 2007].</i>					
Governor's Recommendation	1.00	0	62,800	600	63,400
FY 2007 Total					
Agency Request	156.10	0	13,299,600	124,700	13,424,300
Governor's Recommendation	153.10	0	12,865,200	123,300	12,988,500
<i>Agency Request</i>					
Change from Original App	16.00	0	1,948,200	(300)	1,947,900
% Change from Original App	11.4%		17.2%	(0.2%)	17.0%
<i>Governor's Recommendation</i>					
Change from Original App	13.00	0	1,513,800	(1,700)	1,512,100
% Change from Original App	9.3%		13.3%	(1.4%)	13.2%